GOVERNMENT OF INDIA
MINISTRY OF HEALTH AND FAMILY WELFARE
DEPARTMENT OF HEALTH AND FAMILY WELFARE

LOK SABHA
UNSTARRED QUESTION NO. 1182
TO BE ANSWERED ON 22ND DECEMBER, 2017

MISUSE OF FUNDS UNDER NRHM

1182. SHRI BADRUDDIN AJMAL:

Will the Minister of **HEALTH AND FAMILY WELFARE** be pleased to state:

(a) the present status of implementation of the National Rural Health Mission (NRHM) in the country, State-wise particularly in the North East States;

(b) the details of the funds allocated, released and utilised under the National Rural Health Mission (NRHM) during each of the last three years and the current year, year-wise and State/UT-wise;

(c) whether some cases of misuse of funds under NRHM have come to the notice of the Government from various parts of the country;

(d) if so, the details thereof and the action taken by the Government in this regard; and

(e) whether the Government has constituted monitoring committee for proper utilisation of funds under NRHM at various levels and if so, the details thereof?

ANSWER
THE MINISTER OF STATE IN THE MINISTRY OF HEALTH AND FAMILY WELFARE
(SHRI ASHWINI KUMAR CHOUBEY)

(a): National Rural Health Mission (NRHM) is now overarching National Health Mission (NHM), along with National Urban Health Mission (NUHM) as the other sub-Mission. It is implemented in all States /UTs in the country.

NHM is a flagship Programme of the Ministry of Health & Family Welfare that continues to support the State Governments in strengthening their health systems. Since inception to till date funds to the tune of Rs.1,76,097.44 crore have been released to the States/UTs towards Grants-in-aid for implementation of various health activities. Further, the States have contributed Rs.46,370.55 crore towards State share and have reported expenditure of Rs. 210,149.24 crore.

A statement showing State wise Central Grants released, State share contributed and Expenditure reported is at Annexure-1.

Contd…….

(b): The details of the funds allocated/released/utilized for various programmes under the National Rural Health Mission (NRHM), now National Health Mission (NHM), during each of the last three years, year wise and State-wise is at Annexure-2.

(c) & (d): Certain instances of misuse of NRHM funds like mis-appropriation of funds, diversion of funds from one pool to another without authorization, excessive and infructuous purchases etc. have come to light through Audit in States like Uttar Pradesh, Assam, Bihar, Jammu & Kashmir, Odisha and Rajasthan. As and when any such instance is brought to the notice of the Government, appropriate action as per extant rules is taken in the matter.

(e): Public Health being a State subject, primary responsibility of implementation and monitoring of schemes under NHM rests with the State Governments. However, the Central Government has been doing financial monitoring of the schemes under NHM through following mechanism:

I. Performance Audit under NRHM by the CAG,
II. Annual Statutory Audits by CAG empanelled major Chartered Accountant audit firms;
III. Concurrent Audits by Chartered Accountant audit firms;
IV. Financial review by Institute of Public Auditors of India (IPAI) in several States.
IV. Examination of quarterly Financial Monitoring Reports (FMR) furnished by the States;
V. Visits by the teams of the Financial Management Group of the Department to States for periodic review.
VI. Annual visits to states by Common Review Mission (CRM) which inter-alia, looks at financial systems and mechanisms. In CRM, Officials from related Ministries, Civil Societies and NGOs participate.
VII. Implemented Public Financial Management System (PFMS) developed by the office of the CGA, Ministry of Finance for monitoring and management of funds on real time basis.

VIII. Integrated monitoring visits by senior officials of the Ministry and National Health System Resource Centre.

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Annexure-1

Statement Showing State-wise Release, State Share Credited and Expenditure reported under NHM from F.Y. 2005-06 to 2017-18 (Incl. Infrastructure Maintenance.

(Rs. in Crore)

Sl. No.	States	Total Central Releases	State share Credited	Total Expenditure reported by States
1	Andaman & Nicobar Islands	238.93	39.22	225.49
2	Andhra Pradesh	8,848.41	2,286.48	10,320.95
3	Arunachal Pradesh	1,074.65	97.47	989.57
4	Assam	9,704.32	1,160.81	10,683.76
5	Bihar	12,045.80	2,942.72	14,272.34
6	Chandigarh	134.98	18.39	144.02
7	Chattisgarh	4,474.68	1,801.29	6,039.83
8	Dadra & Nagar Haveli	95.55	12.37	97.53
9	Daman & Diu	60.83	11.6	75.01
10	Delhi	1,549.99	230.78	1,461.90
11	Goa	212.94	59.8	275.22
12	Gujarat	7,888.81	2,559.05	9,509.93
13	Haryana	3,202.77	976.62	4,106.83
14	Himachal Pradesh	1,918.62	239.67	2,254.21
15	Jammu & Kashmir	3,024.43	343.03	3,041.71
16	Jharkhand	4,223.47	993.27	4,611.91
17	Karnataka	7,476.20	2,059.45	9,074.79
18	Kerala	4,545.74	1,097.01	5,371.86
19	Lakshadweep	36.19	5.85	32.47
20	Madhya Pradesh	11,385.35	3,780.02	14,117.55
21	Maharashtra	13,132.36	3,829.48	15,973.87
22	Manipur	846.43	94.2	797.46
23	Meghalaya	1,045.24	118.48	973.52
24	Mizoram	827.13	80.33	954.22
25	Nagaland	995.72	103.53	939.86
26	Orissa	6,797.39	2,275.52	8,849.52
27	Puducherry	210.63	26.93	224.03
28	Punjab	3,574.44	1,124.87	4,382.71
29	Rajasthan	11,622.26	3,551.32	14,317.10
30	Sikkim	419.85	46.38	426.87
31	Tamil Nadu	9,582.85	2,901.55	13,303.71
32	Telangana	1,479.99	849.59	1,940.67
33	Tripura	1,270.72	130.37	1,228.56
34	Uttar Pradesh	29,105.79	7,230.49	34,286.59
35	Uttarakhand	2,426.91	250.09	2,657.30
36	West Bengal	9,924.50	3,042.53	11,768.69
Others		692.57	0.00	417.68
Grand Total		**1,76,097.45**	**46,370.55**	**2,10,149.24**

[Note: Central release is up to 05.12.2017 and expenditure is up to 30.09.2017. The release is inclusive of Kind Grants under Immunization.]

Annexure 2

Statement Showing Statewise Allocation, Release and Expenditure under NHM

Rs. in crore

Sl. No.	States	2014-15			2015-16			2016-17			2017-18		
		Allocation	Release	Exp	Allocation	Release	Exp	Allocation	Release	Exp	Allocation	Release	Exp
1	Andaman & Nicobar Islands	28.36	23.36	24.33	28.21	37.30	11.47	46.20	44.81	28.83	37.97	17.25	8.11
2	Andhra Pradesh	642.99	519.73	902.91	656.34	643.52	1090.17	605.87	590.14	1247.63	644.40	601.66	583.40
3	Arunachal Pradesh	185.28	139.41	69.50	160.01	162.65	146.27	166.20	160.35	165.16	184.88	101.61	43.46
4	Assam	1114.50	877.13	915.88	973.90	971.35	1186.01	985.73	1040.46	1331.77	1056.25	528.79	404.99
5	Bihar	1319.10	1148.32	1427.40	1217.95	1159.49	1621.67	1105.70	958.11	1536.72	1305.33	801.79	312.29
6	Chandigarh	19.40	12.15	15.26	14.24	23.89	20.98	22.23	21.22	20.36	18.68	9.84	8.85
7	Chattisgarh	604.40	500.41	716.04	479.38	412.26	758.28	554.64	575.05	987.40	565.46	396.44	402.75
8	Dadra & Nagar Haveli	13.60	8.40	8.56	11.37	14.37	15.54	21.24	16.99	17.22	18.77	14.06	10.37
9	Daman & Diu	10.71	6.91	7.67	9.11	10.53	15.69	15.00	11.25	9.97	13.93	4.31	4.26
10	Delhi	187.84	154.04	222.64	142.22	163.80	137.29	203.78	234.38	147.56	203.95	133.71	121.32
11	Goa	32.34	26.03	29.50	19.41	16.77	24.92	24.75	19.29	40.52	21.43	14.11	18.01
12	Gujarat	943.75	832.86	873.66	677.65	693.78	1272.42	837.27	844.90	1376.91	870.19	677.94	455.52
13	Haryana	335.53	273.60	438.18	303.02	291.96	493.23	315.38	310.46	510.00	262.90	209.85	226.73
14	Himachal Pradesh	232.00	185.84	306.92	249.58	246.49	281.26	213.63	209.30	343.39	309.14	243.12	115.98
15	Jammu & Kashmir	433.50	335.51	393.29	365.90	367.90	420.94	400.12	357.30	414.43	492.18	371.66	170.20
16	Jharkhand	485.98	359.62	372.01	472.07	411.50	590.18	496.76	391.70	570.60	563.86	359.02	235.34
17	Karnataka	834.10	697.24	858.18	835.64	740.45	1141.61	713.85	695.77	1268.33	1028.40	818.01	608.63
18	Kerala	583.57	521.99	509.83	305.87	304.14	632.88	476.34	445.06	737.69	318.55	430.41	232.65
19	Lakshadweep	6.01	5.08	1.36	4.28	5.69	2.72	6.63	3.81	4.32	6.50	4.61	2.10
20	Madhya Pradesh	1305.16	1162.50	1738.02	1089.37	1132.19	2046.60	1524.99	1458.76	1956.84	1434.69	1066.55	582.55

21	Maharashtra	1618.30	1431.76	1834.40	1282.31	1085.92	1734.44	1264.34	1221.34	1773.47	1590.03	1108.89	719.86
22	Manipur	144.97	128.81	86.91	115.16	112.16	105.51	117.10	78.50	78.99	130.45	13.92	31.89
23	Meghalaya	136.83	104.13	70.72	107.62	102.22	133.55	165.94	159.86	145.68	140.32	84.87	36.79
24	Mizoram	116.53	103.28	93.29	97.50	94.68	172.38	98.99	80.66	90.45	101.79	63.74	43.47
25	Nagaland	135.26	114.92	63.04	108.75	104.85	81.05	106.96	94.88	134.55	113.67	71.77	39.32
26	Orissa	752.19	667.16	944.10	656.78	652.62	1205.77	758.40	685.20	1255.88	798.79	510.46	530.87
27	Puducherry	27.64	22.56	23.35	17.77	18.61	21.77	36.42	35.50	32.56	36.32	26.37	11.24
28	Punjab	429.49	379.35	460.59	284.75	295.23	649.49	285.32	284.99	687.75	403.11	356.42	172.59
29	Rajasthan	1238.11	1115.96	1722.69	1256.97	1287.84	1799.11	1246.08	1204.84	1856.77	1349.79	1002.83	703.78
30	Sikkim	51.09	51.60	41.36	43.54	41.01	50.71	46.62	41.67	50.57	48.33	28.49	16.09
31	Tamil Nadu	1086.58	952.75	2248.06	1039.16	1093.22	1633.37	789.84	752.76	1816.97	974.47	780.22	983.78
32	Tripura	164.24	123.11	130.15	139.07	136.29	118.77	145.53	123.89	141.27	149.00	69.23	46.04
33	Uttar Pradesh	3026.05	2431.06	3671.26	3092.96	2862.83	4451.78	3272.74	3095.17	4901.10	3388.37	2662.27	2020.68
34	Uttarakhand	328.63	270.55	324.42	296.80	276.41	335.95	271.88	260.87	346.01	354.30	247.89	112.49
35	West Bengal	1243.75	1058.62	1196.78	1075.83	959.51	1487.62	820.02	741.99	1743.92	930.01	698.01	642.98
36	Telangana	479.70	378.72	334.68	440.58	436.63	505.55	440.46	384.47	687.15	465.30	234.86	367.98
Sub Total		**20297.50**	**17124.48**	**23076.94**	**18071.06**	**17370.07**	**26396.94**	**18602.96**	**17635.67**	**28458.73**	**20331.49**	**14764.96**	**11027.34**
Others		122.24	35.83	0.00	0.00	92.82	0.00	153.03	-	-	162.86		
Total		**20419.74**	**17160.31**	**23076.94**	**18071.06**	**17462.89**	**26396.94**	**18755.99**	**17635.67**	**28458.73**	**20494.35**	**14764.96**	**11027.34**

Note:

1. Allocation is as per original outlay/B.E. after revising the allocation under Infrastructure Maintenance to the extent of releases made.
2. For the F.Y. 2016-17, the allocation under Health System Strengthening under NRHM is revised to the extent of additional allocation made available for Revised Estimate.
3. Release for the F.Y. 2017-18 is updated upto 05.12.2017 and is provisional.
4. The above releases relate to Central Govt. Grants & do not include State share contribution.
5. Expenditure includes expenditure against central Release, State release & unspent balances at the beginning of the year. Expenditure for the F.Y. 2017-18 (upto 30.09.2017 as per FMR) are provisional.
6. The above releases does not include kind grants under Immunisation.